

Prudential Indicators (PI) required by The Prudential Code

PI for Prudence - Ensuring that external debt is sustainable and compliance with good professional practice are essential features of prudence.

PI 1 - Estimates and actual capital expenditure.

Full details of capital expenditure plans and funding can be found in the quarter three capital budget monitoring 2021-2022 report.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000
General *	173,116	32,264	13,003	99,995	139,412	59,970
HRA	95,287	86,260	84,280	54,900	84,663	88,488
	268,403	118,524	97,283	154,895	224,075	148,458
* Service investments included in General figure. These relate to areas such as capital expenditure on investment properties and loans to third parties etc. for service and regeneration delivery purposes.	23,057	10,000	10,000	21,030	13,057	10,000

PI 2 - Estimates and actual capital financing requirement General and HRA.

The capital financing requirement measures the authority's underlying need to borrow for a capital purpose.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000
General *	754,006	728,584	706,460	691,887	723,620	707,006
HRA	316,385	357,387	396,495	275,967	316,145	359,879
	1,070,391	1,085,971	1,102,955	967,854	1,039,765	1,066,885
* Service investments included in General figure. These relate to areas such as capital expenditure on investment properties and loans to third parties etc. for service and regeneration delivery purposes.	23,789	15,744	14,816	42,350	45,165	40,730
Movement in capital financing requirement represented by:						
New borrowing for capital expenditure	145,604	60,572	60,336	58,536	109,302	68,029
Less minimum revenue provision/voluntary minimum revenue provision	(34,474)	(44,992)	(43,352)	(32,765)	(37,391)	(40,909)
Movement in capital financing requirement	111,130	15,580	16,984	25,771	71,911	27,120

PI 3 - Authorised limit for external debt.

These limits apply to the total external debt gross of investments and separately identify borrowing from other long term liabilities such as finance leases including Private Finance Initiatives (PFI). This is a self determined level reviewed and set each budget setting cycle.

	Approved by Council 2 March 2022		
	2021-2022 Limit £000	2022-2023 Limit £000	2023-2024 Limit £000
Borrowing	1,086,578	1,080,693	1,139,076
Other Long Term Liabilities	79,626	82,628	79,660
Total Authorised Limit	1,166,204	1,163,321	1,218,736
Forecast External Debt as at 31 December 2021:			
Borrowing	770,830	872,611	940,699
Other Long Term Liabilities	79,626	80,628	77,660
	850,456	953,239	1,018,359
Variance (Under) / Over Authorised limit	(315,748)	(210,082)	(200,377)
Authorised limit for service investments included in the above figures			
Authorised Limit	47,014	66,049	63,600
Forecast External Debt as at 31 December 2021:	43,120	45,935	44,500
Variance (Under) / Over Authorised limit	(3,894)	(20,114)	(19,100)

Prudential Indicators (PI) required by The Prudential Code

PI 4 - Operational boundary for external debt.

This is based on the same estimates as the authorised limit but directly reflects the Director of Finance's estimate of the most likely, prudent but not worst case scenario, without the additional headroom included. This is a self determined level reviewed and set each budget setting cycle.

Approved by Council 2 March 2022			
	2021-2022 Limit £000	2022-2023 Limit £000	2023-2024 Limit £000
Borrowing	1,050,255	1,054,388	1,122,138
Other Long Term Liabilities	79,626	80,628	77,660
Total Operational Boundary Limit	1,129,881	1,135,016	1,199,798
Forecast External Debt as at 31 December 2021:			
Borrowing	770,830	872,611	940,699
Other Long Term Liabilities	79,626	80,628	77,660
	850,456	953,239	1,018,359
Variance (Under) / Over Operational Boundary Limit	(279,425)	(181,777)	(181,439)
Operational boundary for service investments included in the above figures			
Operational Boundary Limit	45,874	65,035	63,600
Forecast External Debt as at 31 December 2021:	43,120	45,935	44,500
Variance (Under) / Over Operational Boundary Limit	(2,754)	(19,100)	(19,100)

PI 5 - Gross debt and the capital financing requirement.

"In order to ensure that over the medium term debt will only be for a capital purpose, the local authority should ensure that debt does not, except in the short term, exceed the total of capital financing requirement in the preceding year plus the estimates of any additional capital financing requirement for the current and next two financial years".

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000	2021-2022 Forecast £000	2022-2023 Forecast £000	2023-2024 Forecast £000
Forecast Capital Financing Requirement at end of Second Year	1,102,955	1,102,955	1,102,955	1,066,885	1,088,964	1,088,964
Gross Debt	1,004,740	1,044,320	1,061,304	850,456	953,239	1,018,359
Capital Financing Requirement Greater than Gross Debt	Yes	Yes	Yes	Yes	Yes	Yes

PI for Affordability - These indicators are used to ensure the total capital investment of the Council is within a sustainable limit and the impact of these decisions are considered with regard to acceptable council tax and housing rent levels.

PI 6 - Estimates and actual ratio of financing costs to net revenue stream.

This represents the cost of financing capital expenditure as a % of net revenue for both General and HRA.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022 Forecast	2022-2023 Forecast	2023-2024 Forecast	2021-2022 Forecast	2022-2023 Forecast	2023-2024 Forecast
General *	14.5%	18.6%	16.5%	17.7%	18.1%	18.6%
HRA	29.3%	29.5%	30.1%	30.4%	31.4%	31.7%
* Service investments included in General figure. These relate to areas such as capital expenditure on investment properties and loans to third parties etc. for service and regeneration delivery purposes.	1.0%	1.0%	0.9%	1.1%	1.1%	1.2%

PI 7 - Estimates and actual ratio of net income from commercial and service investments to net revenue stream.

This represents the financial exposure of the Council to the loss of income from commercial and service investments. Only costs directly attributable to the investments are netted off, so unlike PI 6, the costs of borrowing (interest and MRP) cannot be deducted as they are not directly attributable to managing the investments and will continue regardless of the existence or performance of the investments. This is a new indicator required by the revised Prudential Code.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022 Forecast	2022-2023 Forecast	2023-2024 Forecast	2021-2022 Forecast	2022-2023 Forecast	2023-2024 Forecast
Commercial	-	-	-	-	-	-
Service	-	-	-	0.7%	0.6%	0.8%

Treasury Management Indicators (TMI) required by The Treasury Management Code

TMI 1 - Upper limits for long-term treasury management investments (previously called 'upper limits to the total of principal sums invested over 365 days').

This details the maximum amount which can be invested for up to 5 years (as per paragraph 1.5 of the Annual Investment Strategy). It has been determined that a maximum of 50% of total investments with a cap of £35.0 million could be prudently committed to long term investments should the Director of Finance decide it is appropriate to.

	Approved by Council 2 March 2022		
	2021-2022 Limit £000	2022-2023 Limit £000	2023-2024 Limit £000
Upper limit for long-term treasury management investments	35,000	35,000	35,000
Actual and Forecast Invested at 31 December 2021	-	-	-
Variance (Under) / Over Limit	(35,000)	(35,000)	(35,000)

TMI 2 - Upper and lower limits to the maturity structure of its borrowing.

These limits relate to the % of fixed and variable rate debt maturing.

	Approved by Council 2 March 2022		Approved by Council 2 March 2022
	Upper Limit	Lower Limit	2021-2022 Forecast Borrowing
Under 12 months	25%	0%	1.32%
12 months and within 24 months	25%	0%	0.92%
24 months and within 5 years	40%	0%	3.17%
5 years and within 10 years	50%	0%	10.23%
10 years and within 20 years	50%	0%	13.11%
20 years and within 30 years	50%	0%	23.77%
30 years and within 40 years	50%	0%	25.84%
40 years and within 50 years	50%	0%	21.64%
50 years and within 60 years	50%	0%	-

Non-treasury management investment indicators

The statutory guidance on local government investments encourages local authorities to develop qualitative indicators that allow the reader to assess the Council's total risk exposure as a result of commercial investment decisions.

NTM 1 - Estimates and actual non-treasury management investment expenditure.

This identifies the level of any non-treasury management investments (e.g. service and commercial investments).

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022	2022-2023	2023-2024	2021-2022	2022-2023	2023-2024
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
	£000	£000	£000	£000	£000	£000
Service investments	23,057	10,000	10,000	21,030	13,057	10,000
Commercial investments	-	-	-	-	-	-
	23,057	10,000	10,000	21,030	13,057	10,000

NTM 2 - Estimates and actual net debt for service and commercial investment to net service expenditure ratio.

This indicator measures the level of net debt for service and commercial investments in comparison to the Council's forecast net service expenditure, where net service expenditure is a proxy for the size and financial strength of a local authority.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022	2022-2023	2023-2024	2021-2022	2022-2023	2023-2024
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
	£000	£000	£000	£000	£000	£000
Net debt for service and commercial investments	43,389	35,344	34,416	42,350	45,165	40,730
Net service expenditure	258,497	247,274	251,839	258,497	267,150	268,326
Debt to net service expenditure ratio	16.8%	14.3%	13.7%	16.4%	16.9%	15.2%

NTM 3 - Estimates and actual service and commercial income to net service expenditure ratio.

This indicator measures the level of service and commercial investment generated income in comparison to the Council's net service expenditure, where net service expenditure is a proxy for the size and financial strength of a local authority. The % indicates the Council's financial resilience and how reliant on the service/commercial investment income it is. A low % indicates the Council is not heavily reliant on service/commercial investment income.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022	2022-2023	2023-2024	2021-2022	2022-2023	2023-2024
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
	£000	£000	£000	£000	£000	£000
Service and commercial investment income	2,004	2,286	2,085	2,061	1,819	2,115
Net service expenditure	258,497	247,274	251,839	258,497	267,150	268,326
Service and commercial income to net service expenditure ratio	0.8%	0.9%	0.8%	0.8%	0.7%	0.8%

NTM 4 - Estimates and actual loan to value ratio

This indicator measures the net debt for service and commercial investments compared to the forecast total asset value. A decrease in the ratio over the medium term indicates a reducing level of borrowing due to repayments, whereas an increase indicates an increase in the level of borrowing due to new loans being issued.

	Approved by Council 3 March 2021			Approved by Council 2 March 2022		
	2021-2022	2022-2023	2023-2024	2021-2022	2022-2023	2023-2024
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Loan to value ratio	91.4%	87.4%	85.1%	72.2%	72.1%	68.3%